

Montenegro Institutional Development and Agricultural Strengthening Project
(MIDAS)

Workshop: Direct payments and IACS pilot project

Direct payment implementation in Montenegro

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CONTENT

- Legal background
- Institutions
- Implementation

National legal background

No	Name	Comment
1	Law on Agriculture and Rural Development (ME Official Gazette, 56/09)	-
2	Law on the Budget for 2015 (ME Official Gazette, 59/14)	-
3	Decree on Conditions, Manner and Dynamics of Agrarian Policy Measures implemented in 2015 - Agro-Budget 2015 (ME Official Gazette, 11/15)	Agro-Budget is planned annually; based on previous years experience

List of Direct payment measures

Supporting livestock production

- **The premium per head of cows and heifers, sheep and goats** (above the minimum number);
- **Slaughter premium for adult cattle** (minimum weight)
- **Supporting dairy production for market** - Premium per litre of delivered milk in dairy (minimum quantity)
- **Strengthening of milk collection network** - Co-financing of collection costs, on the basis of amount of delivered milk, payment per litre
- **Strengthening of slaughterhouses network** - Co-financing of slaughterhouses for the expenses of purchasing and record keeping – payment per head of cattle slaughtered (minimal weight)

Supporting arable crop production

- **Payment per hectare of arable crops and seed production** (minimal area, fulfillment of requirements for the seeds production)
- **Supporting tobacco production**, payment per hectare

All national direct payments are coupled to production

DP management and implementation

- institutions

Ministry of Agriculture and Rural Development responsible for conducting control mechanisms regarding the implementation of direct payments;

- Receiving of applications,
- Administrative controls,
- Calculations,
- Preparation and execution of payments

Cooperation with following institutions

- Extension Service in Plant Production
- Livestock Selection Service

No	Institution	Organization	Measures	Tasks
1	Extension Service in Plant Production	7 offices; 16 employees	Arable sector Tobacco	Campaign Assistance for farmers OTSC
2	Livestock Selection Service	6 offices; 23 employees (15 experts + 8 administrative staff)	Beef sector Goat and sheep's	Campaign Assistance for farmers OTSC

Implementation process (1)

Direct payment campaign preparation

- Ministry of Agriculture and Rural Development
- organization of Information campaign for direct payments
- cooperation with Extension Service in Plant Production and Livestock Selection Service.

Implementation process (2)

Reference databases

- Farm register – not obligatory for all farmers and for all measures
- Animal registers – extract from database
- Area – land certificate from cadaster

Aid applications

- paper based (accompanied with different documents: certificates, lists, ...)
- prepared with help of Livestock Selection Service and Extension
- sent to the MARD
- different templates
- different deadlines

Implementation process (3)

Procedures

- Manuals and procedures do not exist

Administrative and OTS controls

- First step of administrative controls is performed in Ministry. Administrative procedure is performed based on paper documents and using excel tables. There is no customized software tools.
- Submitted applications are controled against criteria and list of farmers which are fullfilling criteria is prepared. List of farmers (together with application files) is sent for OTSC (in Extension Service or Livestock Selection Service).
- OTSC is performed for 100 % aplications related to area.
- OTSC for animal schemes; 50% sample is used, including all farmers with more than 10 heads. Livestock Selection Service responisble for selection and control.
- General control report is prepared in regional office of Extension Service or Livestock Selection Service, signed by controler and farmer and sent to the Ministry.

Implementation process (4)

Reductions, exclusions and calculations

- An official responsible for management of specific type of subsidy does calculation of aid.
- Calculation is done based on the results from OTSC.
- There is no clear detailed working procedure related to reductions and exclusions.

Payments

- Formation of the list for payments
- Approval from superior officer and minister (signature)
- Department of Finance is preparing payment orders and paying through the state treasury



Crna Gora

Ministarstvo poljoprivrede i ruralnog razvoja

Aid application templates

Dodatak 1. - Zahtjev za dodjelu podrške za mjeru 1.1.4.

„DIREKTNÁ PODRŠKA RATARSKOJ PROIZVODNJI“

Podaci o proizvođaču:

Ime i prezime / Naziv pravnog lica	
Adresa	
Tel, fax, mail	
JMBG	
PIB	
Broj žiro-računa	
Broj poljoprivrednog gazdinstva	
Broj Rješenja (Fitosanitarna uprava)	

Podaci o proizvođaču:

Opština	
Mjesto/ Lokalitet	

(X)	PROIZVODNJA	Površina
	Prolječna sjetva	ha
	Jesenja sjetva	ha
	Višegodišnje krmne kulture (godina zasivanja proizvođača)	ha
UKUPNO:		ha

Naziv kulture	Količina sjemena	Porijeklo sjemenskog materijala	Površina proizvodnog prostora (ha)	Napomena

Spisak zasijanih parcela

R.br.	Naziv kulture	Broj lista nepokretnosti i katastarska opština	Lokalitet parcele	Površina parcele (ha)
UKUPNO:				

Izjavljujem da su svi dostavljeni podaci tačni.

Datum: _____ godine

Potpis proizvođača
(pečat za pravna lica)Crna Gora
Ministarstvo poljoprivrede i ruralnog razvoja

Obrazac 1

Agrobidžet 2015: Mjera 1.1.1-Direktna podrška stočarskoj proizvodnji
RAZVOJNE PREMIE U STOČARSTVU

1. Broj godina

2. Opština upisa

3. LIČNI PODACI NOSIOCA

JMBG	
Ime	
Očevo ime	
Prezime	
Adresa	
Telefon	
E-mail	
Datum prijavlivanja	

4. PODACI O BROJNOM STANJU STOKA

Vrsta stoke*	PRILIVNO (popunjeno polje)	UPISANO (popunjeno polje)	ZA PROMJENU (popunjeno polje)
Goveda - ukupno			X
-krave i priplodne junske			
Ovce-ukupno			X
-priplodne grla			
Koze-ukupno			X
-priplodne grla			

*Obavezan prilieg: Potvrda o broju grla na gazdinstvu iz veterinarske baze podataka.

Izjava: Potpisujući ovaj dokument, potvrđujem pod punom odgovornošću da je prijavljen broj grla lični. Takođe, saglasan sam da Služba za Selekciju stoke može da ima pristup mojim podacima u bazi podataka (identifikacija i registracija životinja) radi utvrđivanja osnova za određivanje grana na premiju.

Potpis vlasnika:

Datum obilaska:

Potpis vlasnika:

Prijedbe:

Članovi komisije:

Popunjen obrazac zajedno sa priložnim sladih isključivo preprečenom poštom na adresu Ministarstva poljoprivrede i ruralnog razvoja, Rimski trg 48, 81000 Podgorica. Sa naznakom premije u stočarstvu. Rok za slanje 30.04.2015.

OTSC report - example

SAVJETODAVNA SLUŽBA U BILJNOJ PROIZVODNJI M. Lalića 1, 81000 Podgorica Tel: 020 206 710 Fax: 020 206 712	IZVJEŠTAJ SA TERENA po programu „Direktna podrška ratarskoj proizvodnji u 2015. godini“	Datum prijema zahtjeva: Datum terenske kontrole: 22.06.2015.
	OPŠTINA: DANILOVGRAD	

I OPŠTI PODACI

NAZIV / IME I PREZIME PODNOŠIOCA ZAHTEJVA	HARKO KALUBEROVIĆ	JMBG	01105951611130117
SJEDIŠTE / ADRESA	GRUDE	PIB	
KONTAKT TELEFON	067 174 002	Prolječna sjetva/sadnja <input checked="" type="checkbox"/>	
BROJ POLJOPRIVR. GAZDINSTVA		Jesenja sjetva/sadnja <input type="checkbox"/>	
		Višegodišnje krmne kulture (godina zasnivanja proizvodnje) <input type="checkbox"/>	

II PODACI O PROIZVODNOM ZASADU RATARSKIH KULTURA

Naziv kulture koja se proizvodi	Površina proizvodnog prostora (ha)	Prinosi ostvareni na kraju proizvodne sezone za svaku kulturu posebno	Napomena
KUKURUZ	2,6		*

III OPŠTI UTISCI O PROIZVODNOM ZASADU

Primjena agrotehničkih mjera u zasadu	kukuruz u dobru stanju obratno osnovne agrotehničke (plus vertikalna obrada, motorna... ..)	
Da li stanje na terenu odgovara unijetim podacima u zahtjevu?	<input checked="" type="radio"/> Da	<input type="radio"/> Ne
Ukoliko podaci navedeni u zahtjevu ne odgovaraju stanju na terenu, navesti razlike		

IV PODACI O OSTVARENOJ PODRŠCI PO OSNOVU GAJENJA VIŠEGODIŠNJIH KRMNIH KULTURA

Naziv kulture	Ostvarena podrška u prethodnom periodu (€)		
	2011	2012	2013

Napomena: Uz izvještaj sa terena obavezno dostaviti foto-dokumentaciju.

Potpis podnosioca zahtjeva

H. Kaluberović

Članovi Komisije:

A. Bulatović

M. Roganović

Implementation process (5)

Conclusion

- Direct payments are not in line with the EU rules
- Controls are undertaken through a computerized system: Animal register; Databases related to plant production (crop, tobacco, vegetable and greenhouse); Grape and wine producer register; Olive register and register of agricultural insurance holders - **Databases are not integrated**
- IACS/LPIS systems is not established
- On-the-spot checks are simplified

DP policy planning

Table 1: Policy Planning for Direct Payments

Year	Action	
	Decoupling direction	Coupling direction
2016	Introduction of permanent crops in the scheme	Status quo
2017	Introduction of vegetables production in scheme Adjustment of per ha payments –arable crops	New arable crop payments Continuation of livestock and milk payments
2018	Payments for arable and permanent crops in place	Continuation of arable crop payments (gradually decreasing in favor of decoupling payments) Continuation of livestock and milk payments
2019	Introduction of permanent grassland in the scheme Payments for arable crops, permanent crops and permanent grassland in place	Continuation of arable crop payments (gradually decreasing in favor of decoupling payments) Continuation of livestock and milk payments (gradually decreasing in favor of decoupling payments for permanent grassland)
2020	Direct payments in place <i>IACS in place</i> Introduction of cross-compliance-like standards	Continuation of arable crop payments Continuation of payment to the eligible sectors that will be supported after entering the EU

IACS - Action plan

	2016	2017	2018	2019	2020
IACS elements	FR in place		LPIS in place		IACS in place
Farm register	Identification of all DP beneficiaries	- Introduction of Documentary system - Computerized database integration (land use (cadaster) and animal register)	- Development of procedures for FR management	- Introduction of audit trail principles - QC procedures	-
Animal register	-	Integrated with FR	-	- Introduction of audit trail principles - QC procedures	-
LPIS	Pilot project preparation and implementation	- LPIS definition - Methodology development, manuals and procedures - Administrative staff, - MoU with institutions	- LPIS implementation - EFA layer definition - ANC definition - Land use layer (cross-check)	- EFA layer implementation - ANC implementation	- OTSC results (graphical) update - RD measures layer - Cross checks - LPIS update / QC/QA (ATS/ETS)
Payment entitlements	-	-	-	Decision on BPS or SAPS	Implementation of (BPS/SAPS) system
Single application	-	- Aid application content definition - Pre-established forms - Animal register data integrated - Definitions of deadlines (submission, change, derogation, withdrawal, late application)	System for preparation of pre-established forms and aid application management	Corrections and adjustments of obvious errors	geo- spatial aid application form geo spatial data from previous year RD measures (commitments) - small farmer scheme
Computerized database	Separate use of FR and AR	Introduction of single application (integrated databases: FR, cadaster, AR, AppR)	Further integration databases: FR, AR, LPIS, AppR)	Further integration databases: FR, AR, LPIS, AppR, OTSC, calculations,	Further integration databases: FR, AR, LPIS, AppR, BPS/SAPS, OTSC, calculations, finance
Administrative control	-	- Eligibility conditions definition - IT module for calculations (reductions, refusals, withdrawals and penalties)	Automatic cross checks introduction Debt management system for DP	Definition of eligible area (conditions) for EU DP and RD measures Methodology definition	-
OTSC	-	Definition of OTSC processes	Methodology definition Procedures development IT system for OTSC	Risk analysis Graphical results from OTSC (LPIS integration); IT module; Documentary system	CwRS methodology (pilot projects)
Finance for DP	-	-	-	Definition - accounting function, fund transfer function, debt management and treasury function	IT support implementation

Discussion

Q&A

Topics:

- Current DP system
 - Implementation
 - Challenges
 - Proposals
-
- **Ministry**
 - **Paying agency**
 - **Advisory services**
 - Extension Service in Plant Production
 - Livestock Selection Service
 - **Farmers**